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COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 536

(SENATORS MITCHELL, FANNING, KESSLER, MINARD, OLIVERIO, ROWE, FACEMYER AND MCKENZIE, original sponsors)

[Passed March 9, 2002; in effect ninety days from passage.]

AN ACT to amend and reenact sections one, two and three, article five, chapter twenty-seven of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all relating to mental hygiene proceedings generally; definitions; removing prosecutors from regular appearances at probable cause proceedings; extending time for hearing; allowing multiple county agreements; clarifying that no probable cause hearing is necessary where the physician or psychologist determines that the individual is neither mentally ill nor addicted or, if mentally ill, not a danger to self or others; proceedings involving involuntary custody; requiring probable cause hearings within a certain time period; clarifying that mental hygiene commissioners may elicit testimony regarding issues raised in the petition;

requiring data collection by supreme court of appeals; allowing fifteen days for holding of final commitment proceeding; and authorizing qualified licensed independent clinical social workers or certain advanced nurse practitioners to certify an individual.

Be it enacted by the Legislature of West Virginia:

That sections one, two and three, article five, chapter twentyseven of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted, all to read as follows:

ARTICLE 5. INVOLUNTARY HOSPITALIZATION.

§27-5-1. Appointment of mental hygiene commissioner; duties of mental hygiene commissioner; duties of prosecuting attorney; duties of sheriff; duties of supreme court of appeals; use of certified municipal law-enforcement officers.

(a) Appointment of mental hygiene commissioners. -1 2 The chief judge in each judicial circuit of this state shall 3 appoint a competent attorney and may, if necessary, 4 appoint additional attorneys to serve as mental hygiene 5 commissioners to preside over involuntary hospitalization 6 hearings. Mental hygiene commissioners shall be persons 7 of good moral character and of standing in their profession 8 and they shall, before assuming the duties of such commis-9 sioner, take the oath required of other special commission-10 ers as provided in article one, chapter six of this code.

11 All persons newly appointed to serve as mental hygiene 12 commissioners shall attend and complete an orientation 13 course, within one year of their appointment, consisting of 14 at least three days of training provided annually by the 15 supreme court of appeals. In addition, existing mental 16 hygiene commissioners and any magistrates designated by 17 the chief judge of a judicial circuit to hold probable cause 18 and emergency detention hearings involving involuntary 19 hospitalization shall attend and complete a course pro-

20 vided by the supreme court of appeals, which course shall include, but not be limited to, instruction on the manifes-21 22 tations of mental illness and addiction. Persons attending 23 such courses outside the county of their residence shall be 24 reimbursed out of the budget of the supreme court -25 general judicial for reasonable expenses incurred. The 26 supreme court shall establish rules for such courses, including rules providing for the reimbursement of 27 28 reasonable expenses as authorized herein.

29 (b) Duties of mental hygiene commissioners. –

30 (1) Mental hygiene commissioners may sign and issue 31 summonses for the attendance, at any hearing held pursu-32 ant to section four, article five of this chapter, of the 33 individual sought to be committed; may sign and issue 34 subpoenas for witnesses, including subpoenas duces tecum; may place any witness under oath: may elicit testimony 35 36 from applicants, respondents and witnesses regarding factual issues raised in the petition; and may make find-37 ings of fact on evidence and may make conclusions of law, 38 but such findings and conclusions shall not be binding on 39 the circuit court. The circuit court, by order entered of 40 record, shall allow the commissioner a reasonable fee for 41 services rendered in connection with each case. Mental 42 hygiene commissioners shall discharge their duties and 43 hold their offices at the pleasure of the chief judge of the 44 judicial circuit in which he or she is appointed and may be 45 removed at any time by such chief judge. It shall be the 46 duty of a mental hygiene commissioner to conduct orderly 47 inquiries into the mental health of the individual sought to 48 be committed concerning the advisability of committing 49 the individual to a mental health facility. The mental 50 hygiene commissioner shall safeguard, at all times, the 51 rights and interests of the individual as well as the inter-52 ests of the state. The mental hygiene commissioner shall 53 make a written report of his or her findings to the circuit 54 court. In any proceedings before any court of record as set 55 forth in this article, the court of record shall appoint an 56

interpreter for any individual who is deaf or cannot speakor who speaks a foreign language and who may be subject

59 to involuntary commitment to a mental health facility.

60 (2) A mental hygiene commissioner appointed by the circuit court of one county or multiple county circuit may 61 serve in such capacity in a jurisdiction other than that of 62 his or her original appointment if such be agreed upon by 63 the terms of a cooperative agreement between the circuit 64 courts and county commissions of two or more counties 65 entered into to provide prompt resolution of mental 66 hygiene matters during noncourt hours or on nonjudicial 67 68 days.

(c) Duties of prosecuting attorney. - It shall be the duty
of the prosecuting attorney or one of his or her assistants
to represent the applicants in all final commitment
proceedings filed pursuant to the provisions of this article.
The prosecuting attorney may appear in any proceeding
held pursuant to the provisions of this article if he or she
deems it to be in the public interest.

76 (d) Duties of sheriff. - Upon written order of the circuit court, mental hygiene commissioner or magistrate in the 77 78 county where the individual formally accused of being mentally ill or addicted is a resident or is found, the sheriff 79 of that county shall take said individual into custody and 80 transport him or her to and from the place of hearing and 81 82 the mental health facility. The sheriff shall also maintain custody and control of the accused individual during the 83 period of time in which the individual is waiting for the 84 85 involuntary commitment hearing to be convened and while such hearing is being conducted: Provided, That an 86 individual who is a resident of a state other than West 87 Virginia shall, upon a finding of probable cause, be 88 89 transferred to his or her state of residence for treatment 90 pursuant to the provisions of subsection (p), section four of this article: Provided, however, That where an individual 91 92 is a resident of West Virginia but not a resident of the county in which he or she is found and there is a finding of 93

94 probable cause, the county in which the hearing is held 95 may seek reimbursement from the county of residence for reasonable costs incurred by the county attendant to the 96 mental hygiene proceeding. Notwithstanding any provi-97 sion of this code to the contrary, sheriffs may enter into 98 99 cooperative agreements with sheriffs of one or more other counties, with the concurrence of their respective circuit 100 101 courts and county commissions, whereby transportation 102 and security responsibilities for hearings held pursuant to the provisions of this article during noncourt hours or on 103 104 nonjudicial days may be shared in order to facilitate 105 prompt hearings and to effectuate transportation of 106 persons found in need of treatment.

107 (e) Duty of sheriff upon presentment to mental health 108 care facility. - Where a person is brought to a mental 109 health care facility for purposes of evaluation for commit-110 ment under the provisions of this article, if he or she is 111 violent or combative, the sheriff or his or her designee 112 shall maintain custody of the person in the facility until 113 the evaluation is completed or the county commission shall reimburse the mental health care facility at a reasonable 114 115 rate for security services provided by the mental health care facility for the period of time the person is at the 116 hospital prior to the determination of mental competence 117 118 or incompetence.

- 119 (f) Duties of supreme court of appeals. The supreme
- 120 court of appeals shall provide uniform petition, procedure
- 121 and order forms which shall be used in all involuntary
- 122 hospitalization proceedings brought in this state.

§27-5-2. Institution of proceedings for involuntary custody for examination; custody; probable cause hearing; examination of individual.

- 1 (a) Any adult person may make an application for
- 2 involuntary hospitalization for examination of an individ-
- 3 ual who is not incarcerated at the time the application is

4 filed when the person making the application has reason

5 to believe that:

(1) The individual to be examined is addicted, as defined in section eleven, article one of this chapter; or 6 7

(2) The individual is mentally ill and, because of his or 9 her mental illness, the individual is likely to cause serious 8 10 harm to himself or herself or to others if allowed to remain at liberty while awaiting an examination and certification 11 by a physician or psychologist. 12

(b) The person making the application shall make the 13 application under oath. 14

(c) Application for involuntary custody for examination 15 may be made to the circuit court or a mental hygiene 16 commissioner of the county in which the individual resides 17 or of the county in which he or she may be found. When 18 no circuit court judge or mental hygiene commissioner is 19 available for immediate presentation of the application, 20 21 the application may be made to a magistrate designated by 22 the chief judge of the judicial circuit to accept applications 23 and hold probable cause hearings. A designated magistrate before whom an application or matter is pending 24 25 may upon the availability of a mental hygiene commissioner or circuit court judge for immediate presentation of 26 27 an application or pending matter, transfer the pending 28 matter or application to the mental hygiene commissioner or circuit court judge for further proceedings, unless 29 30 otherwise ordered by the chief judge of the judicial circuit.

31 (d) The person making the application shall give infor-32 mation and state facts in the application as may be 33 required by the form provided for this purpose by the supreme court of appeals. 34

35 (e) The circuit court, mental hygiene commissioner or 36 designated magistrate may enter an order for the individ-37 ual named in the application to be detained and taken into 38 custody for the purpose of holding a probable cause 39 hearing as provided for in subsection (g) of this section for 40 the purpose of an examination of the individual by a 41 physician, psychologist, a licensed independent clinical 42 social worker practicing in compliance with article thirty, 43 chapter thirty of this code, or advanced nurse practitioner 44 with psychiatric certification, practicing in compliance 45 with article seven of said chapter: Provided, That a licensed independent clinical social worker or an advanced 46 nurse practitioner with psychiatric certification may only 47 perform the examination if he or she has previously been 48 49 authorized by an order of the circuit court to do so, said 50 order having found that the licensed independent clinical 51 social worker or advanced nurse practitioner with psychi-52 atric certification has particularized expertise in the areas 53 of mental health and mental hygiene sufficient to make 54 such determinations as are required by the provisions of 55 this section. The examination is to be provided or ar-56 ranged by a community mental health center designated 57 by the secretary of the department of health and human 58 resources to serve the county in which the action takes place. The order is to specify that the hearing be held 59 forthwith and is to provide for the appointment of counsel 60 for the individual: Provided, That the order may allow the 61 hearing to be held up to twenty-four hours after the person 62 to be examined is taken into custody rather than forthwith 63 if the circuit court of the county in which the person is 64 found has previously entered a standing order which 65 establishes within that jurisdiction a program for place-66 ment of persons awaiting a hearing which assures the 67 safety and humane treatment of persons: Provided, 68 however, That the time requirements set forth in this 69 subsection shall only apply to persons who are not in need 70 of medical care for a physical condition or disease for 71 which the need for treatment precludes the ability to 72 comply with said time requirements. During periods of 73 holding and detention authorized by this subsection upon 74 consent of the individual or in the event of a medical or 75 psychiatric emergency, the individual may receive treat-76

ment. The medical provider shall exercise due diligence in 77 determining the individual's existing medical needs and 78 provide such treatment as the individual requires, includ-79 ing previously prescribed medications. As used in this 80 section, "psychiatric emergency" means an incident during 81 which an individual loses control and behaves in a manner 82 that poses substantial likelihood of physical harm to 83 himself, herself or others. Where a physician, psycholo-84 gist, licensed independent clinical social worker or ad-85 vanced nurse practitioner with psychiatric certification 86 has within the preceding seventy-two hours performed the 87 examination required by the provisions of this subdivision, 88 the community mental health center may waive the duty 89 to perform or arrange another examination upon approv-90 ing the previously performed examination. Notwithstand-91 ing the provisions of this subsection, subsection (r), section 92 93 four of this article applies regarding payment by the 94 county commission for examinations at hearings. If the 95 examination reveals that the individual is not mentally ill 96 or addicted, or is determined to be mentally ill but not 97 likely to cause harm to himself, herself or others, the individual shall be immediately released without the need 98 99 for a probable cause hearing and absent a finding of professional negligence such examiner shall not be civilly 100 liable for the rendering of such opinion absent a finding of 101 professional negligence. The examiner shall immediately 102 provide the mental hygiene commissioner, circuit court or 103 designated magistrate before whom the matter is pending, 104 105 the results of the examination on the form provided for this purpose by the supreme court of appeals for entry of 106 an order reflecting the lack of probable cause. 107

(f) A probable cause hearing is to be held before a
magistrate designated by the chief judge of the judicial
circuit, the mental hygiene commissioner or circuit judge
of the county of which the individual is a resident or where
he or she was found. If requested by the individual or his
or her counsel, the hearing may be postponed for a period
not to exceed forty-eight hours.

115 The individual must be present at the hearing and has 116 the right to present evidence, confront all witnesses and other evidence against him or her and to examine testi-117 mony offered, including testimony by representatives of 118 the community mental health center serving the area. 119 120 Expert testimony at the hearing may be taken telephonically or via videoconferencing. The individual has the 121 122 right to remain silent and to be proceeded against in accordance with the rules of evidence of the supreme court 123 124 of appeals, except as provided for in section twelve, article 125 one of this chapter. At the conclusion of the hearing, the magistrate, mental hygiene commissioner or circuit court 126 127 judge shall find and enter an order stating whether or not 128 there is probable cause to believe that the individual, as a result of mental illness, is likely to cause serious harm to 129 130 himself or herself or to others or is addicted.

131 (g) The magistrate, mental hygiene commissioner or 132 circuit court judge at a probable cause hearing or at a final commitment hearing held pursuant to the provisions of 133 134 section four of this article finds that the individual, as a result of mental illness, is likely to cause serious harm to 135 himself, herself or others or is addicted and because of 136 mental illness or addiction requires treatment, the magis-137 trate, mental hygiene commissioner or circuit court judge 138 may consider evidence on the question of whether the 139 individual's circumstances make him or her amenable to 140 outpatient treatment in a nonresidential or nonhospital 141 setting pursuant to a voluntary treatment agreement. The 142 agreement is to be in writing and approved by the individ-143 ual, his or her counsel and the magistrate, mental hygiene 144 commissioner or circuit judge. If the magistrate, mental 145 hygiene commissioner or circuit court judge determines 146 that appropriate outpatient treatment is available in a 147 nonresidential or nonhospital setting, the individual may 148 be released to outpatient treatment upon the terms and 149 conditions of the voluntary treatment agreement. The 150 failure of an individual released to outpatient treatment 151 pursuant to a voluntary treatment agreement to comply 152

with the terms of the voluntary treatment agreement 153 154 constitutes evidence that outpatient treatment is insuffi-155 cient and, after a hearing before a magistrate, mental 156 hygiene commissioner or circuit judge on the issue of 157 whether or not the individual failed or refused to comply 158 with the terms and conditions of the voluntary treatment 159 agreement and whether the individual as a result of mental 160 illness remains likely to cause serious harm to himself, 161 herself or others or remains addicted, the entry of an order 162 requiring admission under involuntary hospitalization 163 pursuant to the provisions of section three of this article 164 may be entered. In the event a person released pursuant to 165 a voluntary treatment agreement is unable to pay for the 166 outpatient treatment and has no applicable insurance coverage, including, but not limited to, private insurance 167 168 or medicaid, the secretary of health and human resources may transfer funds for the purpose of reimbursing commu-169 170 nity providers for services provided on an outpatient basis for individuals for whom payment for treatment is the 171 172 responsibility of the department: Provided, That the 173 department may not authorize payment of outpatient 174 services for an individual subject to a voluntary treatment 175 agreement in an amount in excess of the cost of involuntary hospitalization of the individual. The secretary shall 176 establish and maintain fee schedules for outpatient 177 178 treatment provided in lieu of involuntary hospitalization. 179 Nothing in the provisions of this article regarding release 180 pursuant to a voluntary treatment agreement or convales-181 cent status may be construed as creating a right to receive 182 outpatient mental health services or treatment or as obligating any person or agency to provide outpatient 183 services or treatment. Time limitations set forth in this 184 article relating to periods of involuntary commitment to a 185 186 mental health facility for hospitalization do not apply to release pursuant to the terms of a voluntary treatment 187 188 agreement: Provided, however, That release pursuant to a 189 voluntary treatment agreement may not be for a period of 190 more than six months if the individual has not been found

191 to be involuntarily committed during the previous two 192 years and for a period of no more than two years if the 193 individual has been involuntarily committed during the 194 preceding two years. If in any proceeding held pursuant to 195 article five of this chapter the individual objects to the 196 issuance or conditions and terms of an order adopting a 197 voluntary treatment agreement, then the circuit judge, 198 magistrate or mental hygiene commissioner may not enter 199 an order directing treatment pursuant to a voluntary 200 treatment agreement. If involuntary commitment with 201 release pursuant to a voluntary treatment agreement is 202 ordered, the individual subject to the order may, upon 203 request during the period the order is in effect, have a 204 hearing before a mental hygiene commissioner or circuit judge where the individual may seek to have the order 205 cancelled or modified. Nothing in this section may affect 206 the appellate and habeas corpus rights of any individual 207 subject to any commitment order. 208

(h) If the certifying physician or psychologist determines 209 that a person requires involuntary hospitalization for an 210 addiction to a substance which, due to the degree of 211addiction, creates a reasonable likelihood that withdrawal 212 or detoxification from the substance of addiction will 213 cause significant medical complications, the person 214 certifying the individual shall recommend that the individ-215 ual be closely monitored for possible medical complica-216 tions. If the magistrate, mental hygiene commissioner or 217 circuit court judge presiding orders involuntary hospital-218 ization, he or she shall include a recommendation that the 219 individual be closely monitored in the order of commit-220 ment. 221

(i) The supreme court of appeals and the secretary of the department of health and human resources shall collect data and report to the Legislature at its regular annual sessions in two thousand three and two thousand four of the effects of the changes made in the mental hygiene judicial process along with any recommendations which

228 they may deem proper for further revision or implementa-229 tion in order to improve the administration and function-230 ing of the mental hygiene system utilized in this state, to 231 serve the ends of due process and justice in accordance 232 with the rights and privileges guaranteed to all citizens, to 233 promote a more effective, humane and efficient system and 234 to promote the development of good mental health. The 235 supreme court of appeals and the secretary of the depart-236 ment of health and human resources shall specifically 237 develop and propose a statewide system for evaluation and 238 adjudication of mental hygiene petitions which shall 239 include payment schedules and recommendations regard-240 ing funding sources. Additionally, the secretary of the 241 department of health and human resources shall also 242 immediately seek reciprocal agreements with officials in 243 contiguous states to develop interstate/intergovernmental 244 agreements to provide efficient and efficacious services to out-of-state residents found in West Virginia and who are 245 246 in need of mental hygiene services.

§27-5-3. Admission under involuntary hospitalization for examination; hearing; release.

1 (a) Admission to a mental health facility for examina-2 tion. – Any individual may be admitted to a mental health facility for examination and treatment upon entry of an 3 order finding probable cause as provided in section two of 4 this article and upon certification by one physician or one 5 psychologist that he or she has examined the individual 6 and is of the opinion that the individual is mentally ill and, 7 8 because of such mental illness, is likely to cause serious harm to himself or herself or to others if not immediately 9 10 restrained, or is addicted.

(b) Three-day time limitation on examination. - If said
examination does not take place within three days from
the date the individual is taken into custody, the individual shall be released. If the examination reveals that the
individual is not mentally ill or addicted, the individual
shall be released.

(c) Three-day time limitation on certification. - The
certification required in subsection (a) of this section shall
be valid for three days. Any individual with respect to
whom such certification has been issued may not be
admitted on the basis thereof at any time after the expiration of three days from the date of such examination.

(d) Findings and conclusions required for certification.
- A certification under this section must include findings
and conclusions of the mental examination, the date, time
and place thereof and the facts upon which the conclusion
that involuntary commitment is necessary is based.

28 (e) Notice requirements. - When an individual is admit-29 ted to a mental health facility pursuant to the provisions. 30 of this section, the chief medical officer thereof shall 31 immediately give notice of the individual's admission to 32 the individual's spouse, if any, and one of the individual's parents or guardians, or if there be no such spouse, parents 33 34 or guardians, to one of the individual's adult next of kin: Provided, That such next of kin shall not be the applicant. 35 Notice shall also be given to the community mental health 36 facility, if any, having jurisdiction in the county of the 37 individual's residence. Such notices other than to the 38 community mental health facility shall be in writing and 39 shall be transmitted to such person or persons at his, her 40 or their last known address by certified or registered mail, 41 return receipt requested. 42

(f) Five-day time limitation for examination and certifi-43 cation at mental health facility. - After the individual's 44 admission to a mental health facility, he or she may not be 45 detained more than five days, excluding Sundays and 46 holidays, unless, within such period, the individual is 47 examined by a staff physician and such physician certifies 48 that in his or her opinion the patient is mentally ill and is 49 likely to injure himself or herself or others or will remain 50 addicted if allowed to be at liberty. 51

52 (g) Fifteen-day time limitation for institution of final 53 commitment proceedings. - If, in the opinion of the examining physician, the patient is mentally ill and 54 55 because of such mental illness is likely to injure himself or 56 herself or others or will continue to abuse a substance to 57 which he or she is addicted if allowed to be at liberty, the 58 chief medical officer shall, within fifteen days from the 59 date of admission, institute final commitment proceedings 60 as provided in section four of this article. If such proceedings are not instituted within such fifteen-day period, the 61 62 patient shall be immediately released. After the request 63 for hearing is filed, the hearing shall not be canceled on 64 the basis that the individual has become a voluntary 65 patient unless the mental hygiene commissioner concurs in 66 the motion for cancellation of the hearing.

(h) Thirty-day time limitation for conclusion of all
proceedings. - If all proceedings as provided in articles
three and four of this chapter are not completed within
thirty days from the date of institution of such proceedings, the patient shall be immediately released.

15 [Enr. Com. Sub. for S. B. No. 536 The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled. Chairman Senate Committee -Chairman House Committe Originated in the Senate. In effect ninety days from passage. Clerk of the Senate

Bayy 3. By Clerk of the House of Delegates

President of the Senate

Speaker House of Delegates

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